

TRAFFORD COUNCIL

Report to: Executive
Date: 24 October 2022
Report for: Decision
Report of: Chief Executive, Trafford Council
Place Based Lead for Health and Care Integration, NHS GM
Trafford

Report Title

Establishment of the GM Integrated Care Partnership Committee.

Summary

To establish the Greater Manchester Integrated Care Partnership (GM ICP) as a joint committee and to agree the terms of reference for the GM ICP.

Recommendation(s)

It is recommended that Executive:

- Approve the proposal to establish the GM Integrated Care Partnership as a joint committee of the ICB and ten local authorities;
- Agree to appoint a member and a substitute member of the authority as members of the GM ICP; and
- Delegate to that member and substitute member of the GM ICP, the authority to discharge jointly the functions of the ICP, such functions includes the doing of anything which is calculated to facilitate, or is conducive or incidental to, the discharge of any of those functions;
- To note the proposed Terms of Reference of the GM ICP.

Contact person for access to background papers and further information:

Name: Dominique Sykes
Email: Dominique.sykes@trafford.gov.uk
Background Papers: None

Implications:

Relationship to Policy Framework/Corporate Priorities	Corporate Priority: Health and Wellbeing and Targeted Support.
Relationship to GM Policy or Strategy Framework	GM ICP Strategy (Currently in development – expected December 2022)
Financial	None in relation to this report.
Legal Implications:	The legislative framework for this committee is detailed within the report.
Equality/Diversity Implications	Equality and diversity issues and challenges will be appropriately addressed through the mandated GM ICP's Integrated Care Strategy due for publication in December 2022.
Sustainability Implications	Sustainability will be addressed appropriately through the mandated GM ICP's Integrated Care Strategy due for publication in December 2022.
Carbon Reduction	Carbon reduction and wider environmental issues will be a feature of the mandated GM ICP's Integrated Care Strategy due for publication in December 2022.
Resource Implications e.g. Staffing / ICT / Assets	Trafford will be required to mobilise attendance and engagement in the work of the ICP and its Board, details of which are covered in the body of this report (See 4.4)
Risk Management Implications	None
Health & Wellbeing Implications	The creation of the ICP provides a unique opportunity to improve the health and wellbeing of the citizens of Greater Manchester. Working with a multitude of private, public and voluntary sector partners it aims to reduce health inequalities, promote independent living, and develop person-centred, consistent, and joined-up care systems through community engagement and collaborative work – all collaborating to support those with health issues, and act sooner to keep people well and living a good life.
Health and Safety Implications	None

1.0 Background

1.1 There is a strong history of partnership working in Trafford, and a structured programme approach has enabled Trafford to contribute to the formation of GM ICP governance. Locality shadow governance arrangements have helped maintain an open dialogue with GM ICP and periodic feedback as a locality system via the Trafford Locality Board (TLB) to has helped shape future GM arrangements in terms of structure, governance, ways of working and transformation of functions.

1.2 What is an ICP?

An ICP is one of two statutory components of an Integrated Care System, alongside the Integrated Care Board (ICB). Section 26 Health and Care Act 2022 inserts s.116ZA into the Local Government and Public Involvement in Health Act 2007.

116ZA Integrated care partnerships

- (1) An integrated care board and each responsible local authority whose area coincides with or falls wholly or partly within the board's area must establish a joint committee for the board's area (an 'integrated care partnership')
- (2) The integrated care partnership for an area is to consist of –
 - (a) one member appointed by the integrated care board
 - (b) one member appointed by each of the responsible local authorities
 - (c) any members appointed by the integrated care partnership
- (3) An integrated care partnership may determine its own procedure (including quorum)

- 1.3 The minimum core membership of the ICP will consist of 10 representatives from the 10 districts and a member of ICB.

2.0 Purpose and function

- 2.1 ICPs have a statutory duty to create an integrated care strategy to address the assessed needs, such as health and care needs of the population within the ICB's area, including determinants of health and wellbeing such as employment, environment, and housing. In preparing the integrated care strategy each integrated care partnership must have regard to guidance issued by the Secretary of State.

- 2.3 Statutory guidance has now been issued by Government: <https://www.gov.uk/government/publications/guidance-on-the-preparation-of-integrated-care-strategies/guidance-on-the-preparation-of-integrated-care-strategies>

- 2.2 The terms of reference for the ICP are set out in Appendix A

- 2.3 It is important to acknowledge the importance of the Council's current established locality shadow governance model, in particular the creation of the Trafford Locality Board and its role in delivering the Trafford Locality Plan (2019-24) and the statutory role of the Trafford Health and Wellbeing Board (HWBB) in delivering the Trafford Health and Wellbeing Strategy (2019-29) – both of which will contribute to and compliment the delivery of the GM ICP's Integrated Care Strategy.

- 2.4 The legal duties of an ICP are also set out in Appendix A, references are to the guidance itself.

3.0 Further relevant guidance

3.1 Scrutiny

- 3.1.1 Further guidance issued by Government confirms that the ICP will be subject to local government Health Scrutiny arrangements and that the CQC will review Integrated Care systems including the functioning of the system as a whole which will include the role of the ICP. It is proposed that the GM ICS is scrutinised by the GM Joint Health Scrutiny Committee and at place level, as appropriate.

- 3.1.2 At locality level proactive work with Health Scrutiny on subject matter pertinent to our locality priority programmes of work, contained within the Locality Plan will continue

3.2 Health and Well Being Boards

3.2.1 It is expected that all HWB in an area will be involved in the preparation of the ICP Strategy. ICPs need to ensure that there are mechanisms in place to ensure collective input into their strategic priorities. Guidance also states that ICPs will need to be aware of the work already undertaken at Place and build upon it. They should not override or replace existing place-based plans.

3.2.2 Trafford HWBB is currently undergoing a set of 'deep dive' exercises linked to the priorities of the Trafford Health and Wellbeing Strategy but will remain committed to contributing to the production of the ICP Strategy, and champion planned public, patient and community engagement work to inform the content of the strategy.

3.3 Principles

3.3.1 This is more clearly delineated in the ICP engagement summary. Government has summarised responses to the ICP engagement document published in September 2021 and set out five expectations:

1. ICPs will drive the direction and policies of the ICS
2. ICPs will be rooted in the needs of people, communities and places
3. ICPs create a space to develop and oversee population health strategies to improve health outcomes and experiences
4. ICPs will support integrated approaches and subsidiarity
5. ICPs should take an open and inclusive approach to strategy development and leadership, involving communities and partners to utilise local data and insights and develop plans

3.3.2 More recent guidance has referred to adopting a set of principles for all partners to develop good relationships including:

Building from the bottom up
Following the principles of subsidiarity
Having clear governance
Ensuring leadership is collaborative
Avoiding duplication of existing governance arrangements

3.3.3 Whilst not specified in the guidance it is anticipated in GM that Locality Boards will input into the GM Strategy.

4.0 Form of Integrated Care Partnership

4.1 A paper was circulated to local authorities and NHS Bodies on the role and potential makeup of the ICP earlier this year. There were a number of responses which included a concern to ensure that the ICP fully represented all areas of expertise and in particular mental health; that lessons were learnt from the operation of the Health and Care Partnership Board meetings, in that it should not develop into a large and unwieldy meeting; and that it needed to be inclusive and harness the passion and enthusiasm of a wide range of the public, private and voluntary sector on a regular basis without them necessarily being members of the ICP.

4.2 The paper was refined and the following issues on the form of the ICP have been further considered by the wider local authority and NHS system through a paper

circulated to Place-Based Leads, NHS Provider Forum, NHS Primary Care Board and the ICB through their governance officers.

4.3 Responses to the paper were considered by a meeting of the Shadow ICP who have agreed the membership as set out below:

- ICB Chair
- ICB CEO
- 10x LA representatives (political)
- GMCA Mayor
- At least one Healthwatch rep
- One Director of Public Health (LA) as nominated by DPHs
- One DASS (LA) as nominated by DASSs
- One Director of Children's Services (LA) as nominated by DCSs
- One LA Chief Executive – Chief Executives health lead
- GMCA Chief Executive
- Two Provider Federation representatives: one mental health, one physical as nominated by PFB
- Four Primary Care representatives, one from each discipline
- Health Innovation Manchester representative
- One Trade Union representative
- One VCS representative
- One housing representative as nominated by GM Social Housing providers
- One Work and Skills representative.

This would result in an ICP of 30 members if it is possible to have one representative from the housing sector and work and skills, with others invited as required e.g. GMP

4.4 It is proposed Cllr Jane Slater be Trafford's member of the GM ICP Board and Cllr Andrew Western will be the recognised substitute member in the event Cllr Slater being unable to attend.

5.0 Sub-committees and working groups

5.1 The engagement summary envisages that the ICP will convene and coordinate the activities of sub-committees, working groups or other forums as its role develops. Work with the Executive and partners appropriately to consider how best to engage in these forums and use our existing locality governance to agree our contributions will continue.

6.0 Frequency of meetings

6.1 This is not specified in the guidance but it has been suggested that it meets three or more times a year. It is suggested that it meets at least quarterly on the same day as the GMCA meeting.

7.0 Secretariat

7.1 The guidance says that no additional money will be available to local authorities. It is proposed that the ICP secretariat is provided by the GMCA governance team.

Other Options

None. The ICP is a components of an Integrated Care System, alongside the Integrated Care Board (ICB). Section 26 Health and Care Act 2022 inserts s.116ZA into the Local Government and Public Involvement in Health Act 2007. s.116ZA requires each Responsible Authority to nominate a member.

Consultation

None required

Reasons for Recommendation

To enable the establishment of the GM Integrated Care Partnership Board and to appoint a member and a substitute member of the authority as members of the GM ICP.

Key Decision (as defined in the Constitution): No
If Key Decision, has 28-day notice been given? N/A

Finance Officer Clearance GB

Legal Officer Clearance DS

CORPORATE DIRECTOR'S SIGNATURE

To confirm that the Financial and Legal Implications have been considered and the Executive Member has cleared the report.



Appendix A

Legal duties and powers - where to find more information in this guidance

Statutory requirements

Further detail in this guidance

The integrated care strategy must set out how the 'assessed needs' from the joint strategic needs assessments in relation to its area are to be met by the functions of integrated care boards for its area, NHSE, or partner local authorities.

See 'Evidence of need and the integrated care strategy' for detail on evidence of need. See 'Content of the integrated care strategy' for a non-exhaustive selection of topics for the integrated care partnership to consider, including: shared outcomes; quality improvement, joint working and section 75 of the NHS Act 2006; personalised care; disparities in health and social care; population health and prevention; health protection; babies, children, young people, and their families, and health ageing; workforce; research and innovation; 'health-related services'; data and information sharing.

In preparing the integrated care strategy, the integrated care partnership must, in particular, consider whether the needs could be more effectively met with an arrangement under section 75 of the NHS Act 2006.

See 'Joint working and Section 75 of the NHS Act 2006' in this document for further detail on this requirement.

The integrated care partnership may include a statement on better integration of health or social care services with 'health-related' services in the integrated care strategy.

See 'Health-related services' in this document for further detail on this power.

The integrated care partnership must have regard to the NHS mandate in preparing the integrated care

See the section in this document on the 'NHS mandate' for further detail on this requirement.

Statutory requirements

Further detail in this guidance

strategy.

The integrated care partnership must involve in the preparation of the integrated care strategy: local Healthwatch organisations whose areas coincide with or fall wholly or partly within the integrated care partnership's area; and people who live and work in the area.

See the section on 'Involving people and organisations in the strategy' for further detail on involving people and groups for the integrated care partnership to consider, including: local Healthwatch; people and communities; providers of health and social care services; the VCSE sector; local authority and integrated care board leaders; wider organisations; other partnerships and fora.

The integrated care partnership must publish the integrated care strategy and give a copy to each partner local authority and each integrated care board that is a partner to one of those local authorities.

See the section on 'Publication and review' for further detail on this requirement.

Integrated care partnerships must consider revising the integrated care strategy whenever they receive a joint strategic needs assessment.

See the section on 'Publication and review' for further detail on this requirement.

NHS mandate

The government sets objectives for NHSE through a statutory mandate. The integrated care partnership must have regard to the mandate, alongside the guidance from the Secretary of State, when preparing their integrated care strategy.

For integrated care partnerships, having regard to the mandate means following the mandate unless there are compelling or exceptional reasons not to do so. In practical terms, integrated care partnerships should ensure they act in accordance with the mandate, where its content is applicable to their context. The mandate will also be reflected in NHSE's own strategic documents and planning guidance

ICBs and LAs will be required by law to have regard to the integrated care strategy when exercising any of their functions. NHS England (NHSE) must have regard to the integrated care strategy when 'exercising any functions in arranging for the provision of health services in relation to the area of a responsible LA'.

The guidance goes on to set out the requirements of the Integrated Care Strategy and how it may be developed with partners and states that Healthwatch must be involved in its production.

Terms of Reference for GM ICP

The Greater Manchester Integrated Care Partnership is a joint committee created by the ten Greater Manchester local authorities ("the Constituent Authorities") and the Greater Manchester Integrated Care Board under s.116ZA into the Local Government and Public Involvement in Health Act 2007.

Membership of the Committee

The membership of the committee shall be:

- one member appointed by the integrated care board
- one member appointed by each of the responsible local authorities
- any members appointed by the integrated care partnership

The Constituent Authorities and the GMCA shall also each nominate a substitute executive member/assistant portfolio holder to attend and vote in their stead.

Role of the Committee

To enable the discharge of the ICP's functions under the Local Government and Public Involvement in Health Act 2007 and any related guidance concerning the role of integrated care partnerships.

Powers to be discharged by the Committee

The Committee shall have the power to discharge jointly the functions of the ICP. The discharge of such functions includes the doing of anything which is calculated to facilitate, or is conducive or incidental to, the discharge of any of those functions

Operation of the ICP

- The ICP shall appoint a chair at its first meeting;
- The Quorum of the ICP shall be 15 members;
- Each member shall have one vote;
- The Chair shall not have a casting vote;
- Unless required by law, decisions shall be made by a simple majority.